NRD ORAL HISTORY PROJECT

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Interview of John Miyoshi by Gayle Starr

September 27, 2013

1 PROCEEDINGS, September 27, 2013:

2	MR. STARR: I'm interviewing today John Miyoshi,
3	the manager of the Lower Platte North NRD. The interview is
4	conducted for the Natural Resources District's Oral History
5	Interview Project. The interviewer is Gayle Starr. The
6	interview is being conducted on September 27, 2013, at Mr.
7	Miyoshi's office at the Lower Platte North NRD in Wahoo,
8	Nebraska. And Miyoshi is spelled M-i-y-o-s-h-i. I got that
9	right.
10	So, John if you can give us a little run-down of
11	what your life has happened in your life over the last X
12	number of years?
13	MR. MIYOSHI: Okay. Well, I was raised on an
14	orchard south of Nebraska City. I graduated Nebraska City
15	High School. From there, I went to the University, where I
16	received my bachelor's degree in agricultural education with
17	a minor in business and food science and technology. Upon
18	graduation, I taught vocational agriculture and coached
19	basketball for five years at Columbus-Lakeview and then at
20	Exeter. During the summers, I worked on my master's degree,
21	completing my master's degree in six summers, and took a job
22	with the University Cooperative Extension Service, after I
23	received my master's, and was stationed in Cass County as
24	the agricultural extension agent for five years. And in
25	1984, I applied for a position with the Lower Platte North

1 NRD and have been with the NRD since that time. 2 MR. STARR: So, who was the manager when you first 3 came to the Lower Platte North? 4 MR. MIYOSHI: Well, there was a little turmoil at 5 that time. Ray Hartung (phonetic) had just been hired as 6 manager, and I was hired as assistant manager. Just prior to Ray being manager, Al Smith was the original manager for 7 8 the NRD. 9 MR. STARR: So, when you first started at the NRD, 10 how much knowledge did you have of the NRDs and what was 11 your expectations? 12 MR. MIYOSHI: You know, I had very little 13 knowledge about the NRDs. Of course, growing up in Otoe 14 County, we fished at some of the watershed structures 15 located there, so knew that the NRD had taken that over and ran the soil conservation and flood control programs. But 16 17 pretty limited knowledge at that time. And, of course, that 18 changed fairly quickly. 19 MR. STARR: Was the NRD office in David City or 20 Wahoo at that time? 21 MR. MIYOSHI: It was in David City, where it had 22 been since the start of the NRDs in 1972. In 1989, the 23 board made a decision to move the office to Wahoo, which 24 occurred in 1990. 25 MR. STARR: Was that a pretty controversial

1 happening and what was the dynamics of that and what were 2 the positives and the negatives as far as the board was 3 concerned? Δ

MR. MIYOSHI: If you call an 11 to 10 vote, 4 5 controversial, yes, it was. There was substantial 6 discussion on that. Some of the reasoning behind that, a 7 lot of the project work looking to the future was going to 8 occur in Wahoo Creek. So, it just -- we were moving to a 9 larger town. We talked and considered Schuyler, Fremont, 10 and, actually, erecting an office at our recreation site 11 near Praque at Czechland Lake. And so, all of this was 12 taken under consideration. We actually looked for potential 13 facilities or building sites in those towns and, when the 14 final vote came down, it was between Wahoo, looking at the building we're in now, or remaining in David City. 15

16 MR. STARR: So, I think, if my memory serves me 17 correctly, I think only the Nemaha is the only other NRD 18 that actually changed towns as far as the location, and that 19 was kind of a very early thing. But I don't think any other 20 NRD has actually -- they've changed buildings, certainly, 21 but not towns. 22 MR. MIYOSHI: I think you're right on that one. 23 Yes.

24 MR. STARR: I think, but maybe I'm wrong. How, 25 from the time you came on until today, how have your 1 directors, as a group, evolved? I mean, in terms of their 2 thinking and in terms of the types of things that they are 3 willing to do? 5

MR. MIYOSHI: Well, it's fairly interesting. In 1984, we spent 90 percent of our time and effort on soil conservation and flood control. Those were the two big items. And over the years, it just evolved that much more emphasis was placed on water quality and, today, water quantity. So, the water issues have really taken over much more of our time than we had ever imagined back in 1984.

MR. STARR: Uh-huh. All of the changes in the state law in terms of groundwater management and all of the things that are attached to that issue have really been tremendous since 1972, when there was not much groundwater responsibility to the NRDs at that point in time.

16 MR. MIYOSHI: Yeah. Not only the state, but even 17 the federal priorities. Previously, we did conservation 18 work for soil conservation. Keep the soil on the land. 19 Today, we do much the same work, but our justification is 20 water quality. We're trying to keep the sediment, and 21 nutrients, and pesticides on the land where it's applied. 22 MR. STARR: How has the staff changed in terms of

23 what they do and their technical expertise in the, I guess, 24 almost 30 years you've been here?

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MR. MIYOSHI: Well, when I was hired in 1984,

1 there was four of us: A secretary; a bookkeeper; Ray 2 Hartung that did the management activities; and I was hired 3 as the assistant manager, but really spent more of my time 4 as a field person doing dam inspections, in charge of the 5 tree planting program, and just wildlife programs. Just all 6 the small programs and projects and, you know, construction 7 inspections. Did all that. Today we have 16 full-time 8 people here at the office; of course, some part-time people 9 that run our recreation areas; and then, we still have, of 10 course, the clerks at the NRCS offices.

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MR. STARR: Has there been a lot of competition for NRD board directors? Have they been -- I've known a lot of NRDs' position went unchallenged. The one that was there before filed and that was it, particularly in some NRDs. Have you had enough issues that there has been a lot of competition for those positions?

MR. MIYOSHI: No, there has not been a lot of competition, although the type of person running for the board has changed. And, again, we had mostly farmers and retired farmers on the board. And now, we have a pretty good split, with some urban-type jobs or retired individuals. So, we have a much different flavor on the board today than we did 30 years ago.

24 MR. STARR: How has that changed what the board is 25 interested in doing or willing to do? MR. MIYOSHI: Well, there's much more of a urban presence. While we don't own any trails, we do give money for trail construction, and many of the urban projects when needs come up. I think the board is much more aware of where the tax dollars come from. They used to be most of our dollars were spent in the rural areas, and that's not the case today.

8 Yeah. What things are the NRDs in MR. STARR: 9 total, not just the Lower Platte North, the 23 of you, what 10 types of things are you really wanting to get going now? 11 What, in addition to what you're doing now, are there areas 12 where you'd like to get involved in terms of changing state 13 law, either in terms of developing revenue, developing 14 responsibilities, areas you think you ought to be involved 15 in?

16 MR. MIYOSHI: Well, the transition, like I said, 17 was from soil conservation to water quality to where, today, 18 water quantity is the big issue. And we've watched that 19 progress across the state. Of course, 30 years ago it was 20 just starting to be a problem out west. It got to the point 21 where some districts were declared fully appropriated. Us 22 in the eastern part of the state are fortunate that none of 23 our areas had been declared fully appropriated. But we'd 24 been given the tools to work with to hopefully prevent us 25 from ever reaching that tipping point where our water supply 1 does not exceed our demand.

2 MR. STARR: Are there additional tools that you 3 think you ought to have in terms of state law or other 4 things? 5 MR. MIYOSHI: As we get into this more and more, 6 the water quantity issue, it's different in eastern Nebraska in that not all of our water is connected. And so, there's 7 8 much more demand for models to be more precise, where the 9 lines between the different aquifers are. We have some 10 lines on maps and, sometimes, we find that they're not as 11 accurate as we had hoped. And so, funding we'd like to see 12 in the eastern part of the state, of course, is more 13 research dollars where groundwater models can be created. 14 Department of Natural Resources is doing work to merge the 15 existing groundwater models together and identify the gap 16 areas where additional work is needed. So, that's kind of a 17 change for us and we'd like to see funding for that. 18 MR. STARR: One of the things that Senator Carlson 19 is looking at is identifying some source of state funds for 20 water development, water research, water education, et 21 cetera. And I don't know how successful that's going to be, 22 but what's your view of that and what's the NARD's view of 23 that?

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24 MR. MIYOSHI: We think Senator Carlson's water 25 funding task force is an important issue for the state. One

1 of the problems is money has been dedicated to different 2 areas, but the funding for this has grown stagnant. The 3 Resource Development Fund has had only one increase in the 4 last 25 years. And so, just inflation has eaten away at 5 that total number of dollars. So, Senator Carlson is trying 6 to identify the needs for different water issues, whether it's quality, quantity, or too much water, like flood 7 8 control, and then try to find a source of funding that can 9 stay in pace with inflation. And there's been talk of tying 10 it to the sales tax; the idea of an occupation tax on 11 irrigated acres has come up; a tax on water, which would be 12 very controversial; a tax on bottled water. So, they're 13 looking at a lot of different funding sources. But, again, 14 the key thing here is something that could stay in pace with inflation. 15

16 MR. STARR: You've mentioned groundwater several 17 times. What programs, controls, and so forth does this NRD 18 have in place that you've been using to deal with 19 groundwater issues?

20 MR. MIYOSHI: Well, since 1986, we've had a 21 groundwater management plan that gets -- has had two major 22 updates since its inception. And then, the rules and 23 regulations that say how we're going to manage our 24 groundwater. As with all the groundwater management plans 25 across the state, we've got triggers on there on quantity.

1 If our three consecutive spring readings fall below the 2 trigger level, we need to take action. What we found out in 3 2012 and '13, maybe the three consecutive years is too 4 liberal. We saw declines in 2012, one year alone, that was 5 equal to the drought years of 2002 through 2006. So, our 6 board's likely going to look at ways to, maybe, bring some 7 of these sub-areas into control a little bit more or likely 8 place a stay on any irrigation development in our district 9 for next year while we try to work out how we can properly 10 manage these sub-areas where, truly, no development should 11 (indiscernible). 12 The entire district or --MR. STARR: 13 MR. MIYOSHI: No. We -- Right now, we could put 14 those controls on district-wide. But what we can't do 15 without the three consecutive years is put control on a sub-basin or an individual aquifer. And we need to be able 16 17 to do that. 18 MR. STARR: You mentioned, you know, that you have 19 a situation that's different from out west where your 20 aquifers are confined or unconnected or non-existent in some 21 cases. How has that been an issue to deal with or how have 22 you dealt with those problems? 23 MR. MIYOSHI: Well, one, we had a study done by 24 Olsson and Associates to identify our -- what we call our 25 sub-basin delineation study. And so, that's the different

1 aquifers within our district, and came up with 23 different 2 areas within our district. And so, we should be managing 3 those 23 areas separately, and we -- we're set up to do 4 that, based on our trigger levels for three years. And when 5 I talked about some lines might not be as exact, it's some 6 of those that we get challenged on once in a while, and, 7 again, those lines were drawn with the best available data. 8 MR. STARR: Well, the groundwater is -- can change 9 dramatically in just a short distance and you can't always 10 see it because it's underground. You can't see it. But 11 they're -- the Lower Platte South is using some new 12 technology that I don't understand to try to find that out. 13 Are you getting involved in that, or is that --14 MR. MIYOSHI: The helicopter electromagnetic 15 surveys or HEM work. Actually, the first one of those that 16 were done was done at an area that borders Lower Platte 17 North and Lower Platte South near Swedeburg. And it was 18 kind of amazing, some of the information we got from that. 19 And that was part of an overall study in eastern Nebraska 20 where seven NRDs went together to look at that. And so, 21 it's been interesting. It's fairly expensive. The cost has 22 come down, but we're still looking at about \$160 per section 23 to gain that information. And so, it's just a matter of 24 cost versus what you can afford. 25 MR. STARR: Well, in the big picture, that's not

1	too bad a cost, really.
2	MR. MIYOSHI: Well, where we really need to define
3	those areas, it's invaluable information.
4	MR. STARR: Yes.
5	MR. MIYOSHI: Yes. It's just a matter of finding
6	the cost.
7	MR. STARR: Do you have people on the staff here
8	that are technically savvy enough that they are involved in
9	modeling and that type of thing or do you have to bring in
10	outside consultants for that?
11	MR. MIYOSHI: For any of the modeling work we've
12	done worked with outside consultants, whether it be
13	engineering firms or the University. We have two people on
14	staff that have been to the classes, understand modeling.
15	They don't do the modeling themselves, but they do, at
16	least, understand the parameters and how they're put
17	together so they can interpret the results.
18	MR. STARR: That's probably a good way to go, in
19	my view anyway. Getting back to the history, when you came
20	on board, the levy was probably much less than it is now.
21	And where's your levy, your mill levy now?
22	MR. MIYOSHI: Well, if we go back historically,
23	when I started with the district in 1984, looking back at
24	the records then, we had taxed the maximum mill levy the
25	NRDs could, which was three and a half cents. In the late

'80s, that was increased to four and a half cents. 1 And 2 then, with the groundwater issues across the state, the 3 legislature allowed us to tax an additional one cent for our 4 groundwater needs, which would be a total of five and a half 5 Our levy has been one of the higher across the cents. 6 state. This next year, we're at 5.2 cents, and our maximum 7 would be 5.5 cents. So, we're one of the few that's above 8 five cents. 9 MR. STARR: What is your total budget, your annual 10 budget? 11 MR. MIYOSHI: We're at about \$7.5 million. 12 That's from all sources. MR. STARR: 13 MR. MIYOSHI: Yes. And about half of that money 14 comes from a property tax. And I think that's one thing you 15 have to say about the NRDs, is they've been -- we have been 16 very aggressive about going after outside funds, whether it 17 be state, federal, or other local dollars. 18 MR. STARR: Do you do a lot of cost sharing in 19 terms of conservation practices, water meters, tree 20 planting, or whatever it might be? Do you do that? MR. MIYOSHI: Yes. All of those programs you 21 22 mentioned, we do have cost share from -- we do receive some 23 direct cost share money from the state. The state cost 24 shares with the landowners and we administer the program, and that's the Nebraska Soil and Water Conservation Program. 25

1 On top of that, we have our own cost share programs for soil 2 conservation practices, water meters, wildlife habitat, just 3 a whole series of programs like that. One of the newer 4 items is the federal 319 program. That was done to -- for 5 non-point source pollution and watershed protection. In the 6 past, we haven't been able to use that money for best 7 management practices. There's been a change with the 319 8 program, and you do an initial study. Once that study is 9 approved, there's a substantial amount of money available 10 for BMPs. So, we've taken advantage of that money. 11 MR. STARR: Do you require water meters on all 12 irrigation wells? 13 MR. MIYOSHI: No, we don't. However, any well 14 drilled since 2007 is required to put a meter on. And 15 that's new wells as well as replacement wells must have a 16 water meter. 17 MR. STARR: What has been the progression of 18 irrigation development in the last five to 10 years? Has it 19 been pretty rapid or has there been much? 20 MR. MIYOSHI: You know, there -- we went -- the 21 last 10 years, we've averaged about 2500 acres a year. And 22 we were marching along at about that pace and then, with the 23 drought in -- well, first the part -- we had a preliminary 24 determination of fully appropriated in 2008, which 25 subsequently was overturned. But when that occurred, we saw

1 a large demand for irrigated acres at that time. The 2 legislature had put a bill in place which only -- which 3 limited the districts to 2500 acres, which, fortunately, was 4 about what we'd done prior to that. So, we kept going at 5 that pace. And the demand for expanded acres was fairly 6 close for most of that time for the demand. With 2012, 7 though, we saw an extreme drought in that year and huge 8 demand for increasing irrigated acres. Along with that, 9 there was some fairly good crop prices at the time, so 10 farmers had money to invest. And so, a lot of demand there. 11 And, again, here in 2013 there's been a large demand. We 12 had 2500 acres to give out, and we've received about 8000 13 acres in applications. And we really think the board 14 probably will not allow any of those acres to be developed, 15 just because the feeling is we need to take a timeout right 16 now and assess where we are and which sub-areas we don't 17 want to allow expansion in. 18 MR. STARR: How do you deal with it in terms of

where those applications come from? In the Todd Valley area you've got a lot better situation than you do over here in the so-called Bohemian Alps (indiscernible).

22 MR. MIYOSHI: That's a very good question. We 23 have a ranking system, and it takes into account if there's 24 water there, the transmissivity, and several features like 25 that. And one of them is the type of soil and the slope

1 that you have on that land. How -- Is there any cost to the 2 environment to allowing irrigation to occur on that land? 3 And so, with that ranking system, we actually rank each of 4 the applications that come in and would give the irrigation 5 out to whoever ranked the highest. 6 MR. STARR: Do you do anything in terms of dealing 7 with how they're going to irrigate, whether it be a pivot or 8 a gravity or all the other things that are out there? 9 MR. MIYOSHI: Yes. If you're going to go, 10 depending on the type of irrigation, you get bonus points. 11 The lowest, of course, is gravity. You get bonus points if 12 you go to a pivot. To a low-pressure pivot is even more. 13 And if you go sub-surface drip, you get the highest number 14 of bonus points. And then, we have people that want to 15 convert from gravity to pivot, is fairly common. Many of 16 those, of course, the size of your field changes because of the pivot, and we give a priority to any of those that want 17 to convert from a low-efficiency to a high-efficiency 18 19 system. 20 With all this technology farmers are MR. STARR:

20 MR. STARR: With all this technology farmers are 21 dealing with, you're dealing with, and so forth, how has 22 your board come along in this progression of technology? 23 You know, in 1972, which was before your time, but in 1972, 24 there were very few pivots, very few water meters, very few 25 of those types of technologies and the board, I assume, kind

1 of had to be -- come along with that progression of 2 technology as well?

3 MR. MIYOSHI: Well, many of our board members are people that have the time to spend on it, and many of those 4 5 tend to be older farmers. But as we see younger farmers 6 come on board, we're seeing much more buy-in to the 7 precision agriculture, which now is leading to the precision 8 application of water with your center-pivot. And so, we 9 have a new generation out there, and it's very exciting to 10 look at some of the technologies they're using for 11 deficiency irrigation, meaning cutting back on your water, 12 to a pivot that will actually put more water on the parts of 13 your field that have more ability to produce.

MR. STARR: So, as you progress in this, I think when I talked to you the other day, you said that you were thinking that your board at the next meeting would make some changes in terms of limitations on irrigators. Is that going to happen? Or maybe that board meeting has already happened.

20 MR. MIYOSHI: No. Our water committee, actually, 21 is next week where we'll make the decision for 2014. And 22 that's just a recommendation to the board, which meets 23 October 14th. But right now I'm fairly sure we're going to 24 put a stay in place district-wide. And then, probably, make 25 some changes to our rules and regulations which would allow

1 us to not allow development in some of the sub-basins on a 2 decision other than the three-year trigger level and, 3 specifically, when we look in the eastern part of Butler County and the western edge of Saunders County is where 4 5 we're having the most conflicts between irrigators and 6 domestic users. We will likely slow or stop any development 7 in that area. But we do have areas that are very well 8 connected, like the Todd Valley and the Platte Valley, that 9 can handle additional irrigation. I don't know if that will 10 happen in 2014, but I think the goal of the directors is to 11 identify these areas that should be shut off and which ones 12 could allow development to occur.

13MR. STARR: Do you read meters or do the farmers14report what their -- the amount of water they've used or --

15 MR. MIYOSHI: The only areas we do that, we have 16 two control areas, and both of those control areas are for 17 quality, not quantity. But those areas, they do need to 18 report that on an annual basis. And then, again, since any 19 well that's gone in since 2007 that's required to have a 20 meter, there's a reporting requirement on those wells. So, 21 that's about 12 to 15 percent of our wells have a reporting 22 requirement on it right now.

23 MR. STARR: As farmers, landowners, and operators
24 have gone to new technology, meters, all the other
25 technologies that are out there, do you find that they have

progressed a lot in terms of how much water they use and how they operate their system and are a lot more efficient than they were at one time?

Well, it's a small number that 4 MR. MIYOSHI: 5 starts with this and that spreads. You know, there used to 6 be, I would say, a high number of water abusers, meaning 7 they were pumping much more than what they needed. Fuel 8 costs today, and our farmers have just become more aware, I 9 think that number of abusers is a small percent today, but 10 you still have those out there that you worry about. On the 11 opposite end, we've got this small group that's being 12 ultra-conservative and managing the water to a fine degree, 13 and those are the guys we're trying to work with and promote 14 what they're doing because those people are using 10, 20 15 percent less water than many of our producers out there. 16 That is spreading among the community.

17MR. STARR: Do you work very much with the18commercial folks, the people that sell meters, the people19that sell pivots, and so forth to try to get them to20encourage farmers to be more efficient, to be a better --21MR. MIYOSHI: We do have some education meetings22and we try to target those people to get them at -- for

nitrogen and irrigation certification meetings. Our largest
outreach is working cooperatively with the Extension
Service, and the meetings we put on, they assist us with

1 They do part of the education program. So, it's kind that. 2 of a cooperative effort with us and the Extension Service on 3 that education. 4 MR. STARR: You work with them on chemigation and 5 the whole realm of activities (indiscernible) --MR. MIYOSHI: Yes, chemigation is another big one. 6 7 MR. STARR: That's a big water quality issue, too, 8 I would think. Do you do anything in terms of fertilizer 9 application and -- either in terms of quantity or timing or 10 what they have to do to --11 MR. MIYOSHI: All of our producers are supposed to 12 be nitrogen-certified, meaning once each four years, they 13 have to attend a class and go through the most modern 14 In our quality areas, and we have two areas, one methods. 15 around Bellewood, one near Schuyler, where our groundwater 16 nitrate levels exceed eight parts per million in over half 17 of our wells. And that's a trigger for us that we put 18 forced education in these areas, meaning they need to test 19 their groundwater for nitrate, they need to say how much 20 pumping they're doing, and actually figure how many pounds 21 of nitrogen is coming on with the water. They're required 22 to do a soil test, and then they're required to do a 23 nitrogen budget for how much commercial fertilizer or

manure -- and/or manure needs to be put on. And so, they

have to do the paperwork. Ultimately, they don't have to

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follow that -- the University's recommendation. But all the 1 2 information is there in front of them at that point. 3 MR. STARR: You've mentioned water quality several Is nitrates the main -- I assume it's the main 4 times. 5 issue, but is it the only issue that you deal with? 6 MR. MIYOSHI: It is -- we spend most of our time 7 looking at nitrate/nitrogen. That's the culprit we have 8 that's exceeding the maximum contaminant level at places in 9 our district. When we do our water samples, and we do 10 between 60 to 300 water samples each summer, about one out 11 of every 10 or 15, we do a full screen on, meaning we're 12 looking at pesticides, volatiles, anything like that that 13 shouldn't be in the water. And we've done those for over 15 14 years now, close to 20 years. And in 20 years, we have 15 never had a pesticide exceed the maximum contaminant level for groundwater. We've received -- and, again, on all of 16 17 these that we do, less than five percent we have received detects of pesticides in the water. So, extremely low 18 19 amount of pesticide actually being detected in the water 20 and, when it is, it's -- we've never had one at the maximum 21 contaminant level. 22 MR. STARR: Do any surface water testing? 23 No, we don't. MR. MIYOSHI: 24 I know, some years ago, there was MR. STARR: No. 25 a -- Shell Creek was a big issue in terms of atrazine.

There would be, you know, everybody used atrazine at that time and everybody planted their corn and then a big rain came and Shell Creek had a load of atrazine. And then, two or three days, it was all gone. But that's a, you know, a past issue. I guess there's all kinds of new products out there that I don't understand or even know the names of.

7 MR. MIYOSHI: Now, we did have some suspected 8 manure dumping occurring in Shell Creek. And, actually, the 9 NRD and DEO and USGS has joined forces and put some 10 detection gauges along Shell Creek. And that was a 11 three-year project. And year two and three, we don't 12 believe any dumping occurred. Prior to that, we would have 13 several instances where it was highly suspected. Oddly 14 enough, these dumpings would almost always be tied to a 15 three-day weekend that was coming up. And if there was -- especially if there was a rain event in the forecast, 16 17 it seems like those were the times when that would happen, 18 and it happened on numerous occasions. We actually detected 19 two of those during our first year of sampling. Year two and 20 three, there was none. And so, we think maybe, just with 21 the awareness in the area and the extra eyes watching, 22 hopefully we had some producers change their --23 What were they doing? They just MR. STARR:

24 taking a truckload or a wagon load out there and dumping it

25 in the stream or --

1 And, again, you get citizens MR. MIYOSHI: reporting things to me, but actually proving it is another 2 3 thing. But the reporting we were getting was people loading up a honey wagon and just stopping on the bridge and 4 5 unloading that into the creek. 6 I see. Yeah. Well, things happen. MR. STARR: 7 And it's not always hard to deal with. 8 Well, John, is there anything else that you want 9 to put on the record that you've observed that we haven't 10 talked about over the, I guess, almost 30 years that you've 11 been involved? 12 Well, we have a unique system in the MR. MIYOSHI: 13 state, and we have the opportunity to go to national 14 conferences once in a while. And it's -- there's always a 15 lot of questions from other states on how we got the NRDs 16 set up. How did this happen, you know? And, you know, I 17 wasn't part of that, but there had to be almost wars over 18 that because you're eliminating some political subdivisions, 19 you're creating new ones, giving them authorities that was 20 never there before. But other states looking at Nebraska 21 are envious of how we're able to handle these issues at a 22 local level rather than having the state come out and 23 mandate. 24 MR. STARR: You know, earlier this week, I think I 25 mentioned to you, I met with Jerry Vap, and, of course,

1 Jerry was involved at the national level, was national 2 president for one term. And we talked about some of that 3 and how he had to deal with that in terms of people asking 4 what we were doing and -- as opposed to I know there were 5 some people in Nebraska with national conventions were 6 telling people, you know, "This is great. You all ought to 7 do this." And that didn't always go over very well. And he 8 mentioned some of the things that he faced when he was the 9 national president in that regard.

10 And I faced too. One time in the mid-90s, I 11 worked with NACD on a team of us went to various states. Ι 12 don't know, I participated in maybe eight or 10 states. And 13 we talked about their programs, trying to get them a little 14 more active in what they were doing. And, of course, some of them were extremely minimal. I remember New Mexico, as 15 16 an example, was -- well, they were hardly, they hardly 17 existed. And they were all good folks, but they just, you 18 know, "Well, we couldn't possibly do that. We couldn't get 19 that through our legislature." You know, and, well, maybe 20 they couldn't. I don't know.

And I think that, when this did happen, and, of course, the original law was passed in '69 and then various amendments until it went into effect in '72, but it had to be a case of the right people at the right time, you know. A Maurice Kremer, a Warren Fairchild, and some of the state

1 people that were involved. Warren (indiscernible), Chet 2 Ellis, and so forth, that were -- really pushed it. And, of 3 course, there were -- certainly, there was a lot of 4 opposition. And even the -- even at the commission, 5 the -- Maurice Kremer came up one day to the commission meeting and said, "Do you really want me to go ahead with 6 7 this?" You know, "What do you think, commission?" And the 8 commission voted, and it was, you know, shades of your 11 to 9 10 vote. I think it was five to four. And so, he went 10 ahead. And, of course, there were -- you know, he obviously 11 had to have 25 votes to get it through, and Governor Tiemann 12 was a supporter. He would sign it. There was no problem 13 there, but he had to have 25 votes and, so, he was only one 14 of 25. But he was certainly the leader, and your organization recognized him the other day as -- What do you 15 16 call it? Hall of Fame or whatever you call it. 17 MR. MIYOSHI: Yes, first inductee. 18 MR. STARR: And he was -- that was certainly 19 appropriate that he was the first inductee. In fact, I 20 guess if I'd have been suggesting it, he'd have been the 21 only inductee the first time. 22 MR. MIYOSHI: Yeah. 23 MR. STARR: Not that Ron Bishop and Dick Mercer 24 didn't deserve it. They certainly do. But Maurice Kremer 25 really deserved it.

1	MR. MIYOSHI: It took some strong, positive
2	leadership to make that happen.
3	MR. STARR: Well, it took a lot of compromise and
4	a lot of politics.
5	MR. MIYOSHI: When I started with the NRD, the
6	first NACD meeting I went to was in 1985, and there was
7	reports from several of the from the districts. And I'll
8	never forget sitting through that and listening to a few of
9	the conservation districts give their report. And Don Gath
10	(phonetic), a board member from Schuyler, was sitting next
11	to me, and Don leaned over when they were talking about
12	their budget and said, "Didn't we just approve a bone budget
13	that was more than their entire budget?" And it was true.
14	MR. STARR: Yeah. I remember in New Mexico one of
15	the directors asked me, he said, "Is it true in Nebraska
16	that you have districts that have a million-dollar budget?"
17	And I said, "Yeah, we do, but all the rest of them are
18	bigger than that."
19	So, okay, John, I sure thank you for your time and
20	your input and I'll get this turned off.
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